

Quarterly Report on the Status
of Prison Overcrowding, for the
First Quarter of 1991

Massachusetts Department of Correction

Thomas C. Rapone
Commissioner

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the first quarter of 1991.

Table 1 provides the DOC figures for the first quarter of 1991. As this table indicates the DOC population (excluding Bridgewater and Longwood) rose by 298 inmates during the first quarter, an increase of 4 percent. At the end of the quarter, the DOC operated with 8,452 inmates in a system with a design capacity of 4,880 -i.e., the DOC operated at 173 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 1, 1990 to December 31, 1990. These figures indicate that the DOC population increased by 705 or 9 percent over this twelve-month period, from 7,484 in January 1990 to 8189 in December 1990.

Table 3 presents the county figures for the first quarter of 1991. The county population increased by 810 inmates during this quarter, an increase of 13 percent. At the end of the quarter, the county system operated with 6,953 inmates in facilities with a total design capacity of 4,636, - i.e., the county system operated at 150 percent of design capacity.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 266 inmates or 5 percent over this twelve-month period, from 5,825 in January 1990 to 6,091 in December 1990.

This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division.

Table 5 provides statistics on court commitments to the DOC for the first quarter of 1990 and 1991. Overall, there has been an increase of 120, or 12 percent in commitments for 1991 in comparison with the same period in 1990, from 1,015 to 1,135. Commitments to Cedar Junction were up by 76, or 15 percent. Commitments to Concord increased by 73 or 39 percent. Overall, male commitments were up by 149, or 21 percent from 1990. Commitments to Framingham decreased by 29, or 9 percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the first quarter of 1991. The degree of prison overcrowding represents a precarious situation which poses serious problems for the safe and humane operation of correctional facilities.

Table 1

**Population in Department of Correction Facilities,
January 1, 1991 to March 31, 1991**

Facility	Average Daily population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Cedar Junction	682	681	687	636	107%
Concord	1155	1148	1177	514	225%
Framingham-ATU	75	68	68	68	110%
Framingham	374	357	393	194	193%
Norfolk	1305	1293	1309	919	142%
NCCI	796	737	853	410	194%
OCCC	667	663	671	488	137%
BCC	263	251	268	0	n.a.
SECC	747	736	750	0	n.a.
Sub-Total	6064	5934	6176	3229	188%
Bay State	146	180	117	146	100%
NCC	247	245	249	150	165%
SECC-Minimum	110	112	112	100	110%
Lancaster-Male	149	151	150	70	213%
Lancaster-Female	91	90	93	59	154%
Plymouth	274	288	290	151	181%
Pondville	169	100	205	100	169%
Shirley	453	459	446	403	112%
Warwick	88	88	90	50	176%
Hodder	32	29	34	35	91%
Boston State	99	99	100	55	180%
Park Drive	67	67	68	50	134%
SMPRC	172	173	175	125	138%
MHHI	76	75	78	81	94%
WSATP	3	3	3	4	75%
Drug Rehab	0	1	0	1	0%
Hillside	38	37	39	40	95%
Charlotte	14	15	15	15	93%
Houston House	6	7	11	15	40%
Day Reporting Center	0	1	1	1	0%
Sub-Total	2234	2220	2276	1651	135%
TOTAL	8298	8154	8452	4880	170%
Bridgewater SH	300	306	297	337	89%
Bridgewater TC	245	249	244	216	113%
Bridgewater AC	389	355	415	430	90%
Longwood TC	122	119	122	122	100%
GRAND TOTAL	9354	9183	9530	5985	156%
Houses of Correction	596	494	707	n.a.	n.a.
Federal Prisons	31	31	39	n.a.	n.a.
Inter-State Contract	52	52	57	n.a.	n.a.

Table 2

**Population in Department of Correction Facilities,
January 1, 1990 to December 31, 1990**

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	96ADP Capacity
Cedar Junction	679	681	688	636	107%
Concord	1132	1061	1150	523	216%
Framingham-ATU	92	87	65	68	135%
Framingham	400	378	360	194	206%
Norfolk	1280	1247	1293	919	139%
NCCI	734	724	737	410	179%
OCCC	633	592	664	488	130%
BCC	77	0	253	0	n.a.
SECC	732	714	742	0	n.a.
Sub-Total	5759	5484	5952	3238	178%
Bay State	213	194	179	146	146%
Medfield	30	36	0	0	n.a.
NCC	241	198	247	150	161%
SECC-Minimum	110	106	112	100	110%
Lancaster-Male	149	150	151	70	213%
Lancaster-Female	66	43	90	59	112%
Pondville	54	50	101	75	72%
Plymouth	281	248	290	151	186%
Shirley	465	443	455	403	115%
Warwick	88	88	89	50	176%
Hodder	32	29	29	35	91%
Boston State	100 ✓	100	101	55	182%
Park Drive	57 ✓	50	79	50	114%
SMPRC	129 ✓	109	172	125	103%
-MHFI	88 ✓	84	78	81	109%
WSATP	7 ✓	10	3	4	175%
Drug Rehab	3 ✓	3	1	1	300%
-Hillside	39 ✓	38	38	40	98%
-Charlotte	14 ✓	12	14	15	93%
-Houston House	5 ✓	9	7	15	33%
Day Reporting Center	0 ✓	0	1	1	0%
Sub-Total	2171	2000	2237	1626	134%
TOTAL	7930	7484	8189	4864	163%
Bridgewater SH	335	367	305	337	99%
Bridgewater TC	253	250	249	216	117%
Bridgewater AC	418	423	367	430	97%
Longwood TC	121	122	121	121	100%
GRAND TOTAL	9057	8646	9231	5968	152%
Houses of Correction	409	413	483	n.a.	n.a.
Federal Prisons	31	33	31	n.a.	n.a.
Interstate Contract	51	49	52	n.a.	n.a.

Table 3
Population in County Correctional Facilities,
January 1, 1991 to March 31, 1991

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	%ADP Capacity
Barnstable	167	156	172	110	152%
Berkshire	148	129	163	97	152%
Bristol	636	599	685	696	91%
Dukes	11	8	17	13	85%
Essex	781	646	902	635	123%
Franklin	104	85	114	63	165%
Hampden	509	488	517	312	163%
Hampden-OUI	126	106	119	125	101%
Hampshire	256	248	252	163	157%
Middlesex	1017	970	1030	592	172%
Norfolk	268	244	270	149	180%
Plymouth	487	428	525	157	310%
Suffolk-C.S.	415	424	408	453	92%
Suffolk-D.I.	813	798	799	456	178%
Worcester	809	695	858	490	165%
Longwood TC	122	119	122	125	98%
TOTAL	6669	6143	6953	4636	144%

Table 4
Population in County Correctional Facilities,
January 1, 1990 to December 31, 1990

Facility	Average Daily Population	Beginning Population	Ending Population	Design Capacity	96ADP Capacity
Barnstable	156	149	152	110	142%
Berkshire	131	140	128	97	135%
Bristol	517	494	597	392	132%
Dukes	18	23	8	13	138%
Essex-Lawrence	234	240	214	57	410%
Essex-LCAC	296	257	269	135	219%
Essex-Salem	164	165	166	120	137%
Franklin	81	65	88	63	128%
Hampden	531	498	487	312	170%
Hampden-OUI	122	108	111	125	98%
Hampshire	241	252	244	163	148%
Middlesex	995	1019	962	592	168%
Norfolk	263	252	237	149	176%
Plymouth	482	436	411	157	307%
Suffolk-C.S.	395	334	409	453	87%
Suffolk-D.I.	733	636	799	456	161%
Worcester	658	635	688	490	134%
Longwood	121	122	121	125	97%
TOTAL	6138	5825	6091	4009	153%

Table 5
Court Commitments to the DOC,
1990 and 1991

	<u>1990</u>	<u>1991</u>	<u>Difference</u>
<u>Cedar Junction</u>			
First Quarter	513	589	15%
Sub-Total	513	589	15%
<u>Concord</u>			
First Quarter	186	259	39%
Sub-Total	186	259	39%
Sub-Total Males	699	848	21%
<u>Framingham</u>			
First Quarter	316	287	-9%
Sub-Total	316	287	-9%
TOTAL	1015	1135	12%

Technical Notes

1. The official capacity for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity reflects the capacity at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility.
6. Charles Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHFI include pre-release inmates and exclude parole inmates housed in those facilities.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

10. Abbreviations and Definitions:

AC	- Addiction Center
ADP	- Average Daily Population
ATU	- Awaiting Trial Unit
BCC	- Boston Correctional Center
C.S.	- Charles Street
D.I.	- Deer Island
DOC	- Department of Correction
Drug Rehab	- Includes Meridian House and Spectrum House
DSU	- Department Segregation Unit
LCAC	- Lawrence Correctional Alternative Ctr.
N.A.	- Not Applicable
MHHI	- Massachusetts Halfway Houses Inc. includes Temporary Housing Project, McGrath House and Brooke House
NCC	- Northeastern Correctional Ctr.
NCCI	- North Central Corr. Inst. at Gardner
OSCC	- Old Colony Correctional Center
OUI	- Operating Under the Influence
PRC	- Pre-Release Center
SECC	- Southeastern Correctional Center
SH	- State Hospital
SMPRC	- South Middlesex Pre-Release Ctr.
TC	- Treatment Center
WSATP	- Women's Substance Abuse Treatment Program includes Faith House and Griffin House